

Message Text

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45

ACTION NEA-12

INFO OCT-01 IO-14 ISO-00 SSO-00 NSCE-00 INRE-00 CCO-00

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O R 181240Z JAN 74

FM USMISSION GENEVA

TO SECSTATE WASHDC IMMEDIATE 3428

INFO USINT CAIRO IMMEDIATE

AMEMBASSY AMMAN

AMEMBASSY BEIRUT

AMCONSUL JERUSALEM

AMEMBASSY TEL AVIV

USMISSION USUN NY

C O N F I D E N T I A L GENEVA 0284

CAIRO AND DEPARTMENT PASS SECRETARY'S PARTY

BEIRUT PASS DAMASCUS

FROM MEPC DEL

EO 11652: GDS

TAGS: PFOR, ICRC, XF

SUBJ: ICRC TO ISSUE APPEAL RE MIDDLE EAST JANUARY 21

1. ICRC EXECUTIVE COMMITTEE PRESIDENT GALLOPIN USED OCCASION OF JANUARY 18 COURTESY CALL BY ACTING DEL CHIEF STERNER TO ADVISE, FOR SECRETARY'S INFORMATION, THAT ICRC WILL ISSUE APPEAL JANUARY 21 RE CONTINUED NONCOMPLIANCE WITH GENEVA CONVENTIONS IN MIDDLE EAST. APPEAL WILL BE PRESENTED JANUARY 21 TO ALL GOVERNMENTS SIGNATORY TO GENEVA CONVENTIONS AND WILL BE MADE PUBLIC JANUARY 22. GALLOPIN SAID THIS WAS FIRST TIME IN RED CROSS HISTORY THAT ICRC WAS PRESENTING AN APPEAL TO ALL SIGNATORY GOVERNMENTS.

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2. APPEAL, TEXT OF WHICH GALLOPIN LET US READ IN HIS OFFICE,

STATES ICRC FEELS COMPELLED, PARTICULARLY IN VIEW OF DIPLOMATIC CONFERENCE TO IMPROVE INTERNATIONAL HUMANITARIAN LAW OPENING IN GENEVA NEXT MONTH, TO DRAW ATTENTION TO SIGNIFICANT NONCOMPLIANCE WITH GENEVA CONVENTIONS IN MIDDLE EAST. WITHOUT NAMING ANY MIDDLE EAST STATES, APPEAL DEPLORES (A) INSISTENCE IN MIDDLE EAST ON RECIPROCITY IN RETURN FOR COMPLIANCE WITH VARIOUS PROVISIONS OF CONVENTIONS AND (B) TAKING OF REPRISAL ACTIONS FOR FAILURE OF OPPOSING SIDE TO COMPLY WITH VARIOUS PROVISIONS OF CONVENTIONS. AGAIN NAMING NO COUNTRIES, APPEAL SPECIFICALLY POINTS TO: REFUSALS TO PERMIT EVACUATION OF WOUNDED WHOSE CONDITION REQUIRES EVACUATION; ABSENCE OF INFORMATION FOR FAMILIES OF THE MISSING; ABSENCE OF POW LISTS AND INABILITY OF ICRC TO VISIT POWS; AND FACT THAT CIVIL POPULATIONS IN OCCUPIED TERRITORIES "ARE OUTSIDE THE SCOPE OF HUMANITARIAN ACTION OF THE ICRC."

3. GALLOPIN NOTED THAT APPEAL DOES NOT CALL ON RECEIVING GOVERNMENTS TO TAKE ANY PARTICULAR ACTION BUT SAID HE EXPECTED APPEAL MIGHT RESULT IN GREATER INTERNATIONAL PRESSURES ON SYRIA, ISRAEL, AND EGYPT TO CARRY OUT THEIR OBLIGATIONS. GALLOPIN STRESSED THAT ICRC FULLY UNDERSTOOD WHY US DIPLOMACY SINCE OCTOBER WAR HAD BEEN COMPELLED TO BECOME INVOLVED WITH SOME HUMANITARIAN ISSUES IN MIDDLE EAST; THAT ICRC WOULD REMAIN AT PAINS TO DO NOTHING WHICH COULD POSSIBLY INTERFERE WITH EFFORTS TO SETTLE MIDDLE EAST POLITICAL PROBLEMS; AND THAT ICRC LOOKED ON ITS JANUARY 21 APPEAL AS COMPLEMENTARY TO AND PARALLEL WITH US MIDDLE EAST DIPLOMATIC ACTIVITIES.

4. GALLOPIN SAID HE WAS PARTICULARLY GRATIFIED TO HAVE OCCASION TO PASS US ADVANCE WORD ON ICRC APPEAL BECAUSE HE HAD HEARD THAT SECRETARY MIGHT VISIT DAMASCUS THIS WEEKEND. HE WAS ASSURED THAT INFORMATION HE HAD PROVIDED WOULD BE RELAYED PROMPTLY TO SECRETARY.

5. COMMENT: RECITATION IN APPEAL OF SINS OF MIDDLE EAST GOVERNMENTS (PARA 2, ABOVE), WHICH FOLLOWS NUMERICAL ORDER OF GENEVA CONVENTIONS, LETS CHIPS FALL WHERE THEY MAY ON BOTH SIDES, EGYPTIANS BEING AT FAULT RE MISSING PERSONS, SYRIANS RE POWS, AND ISRAELIS RE MEDICAL EVACUATIONS AND CIVIL POPULATIONS. LANGUAGE RE CIVIL POPULATIONS SEEMS TO HAVE BEEN DRAFTED WITH CONFIDENTIAL

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CAUTION AND SHOULD NOT CAUSE UNDUE GOI UMBRAGE. GALLOPIN'S REMARKS REFLECTED HIS CONCERN THAT USG NOT INTERPRET THIS ICRC INITIATIVE AS INTERFERENCE WITH US EFFORTS IN MIDDLE EAST, IN VIEW OF APPEAL'S TIMING. PLEASE NOTE THAT GALLOPIN ASKED THAT INFORMATION RE ICRC APPEAL AND RE ICRC'S ADVANCE NOTIFICATION OF US BE KEPT CONFIDENTIAL AND BE HELD STRICTLY WITHIN USG.BASSIN

NOTE BY OC/T: NOT PASSED SECRETARY'S PARTY.

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